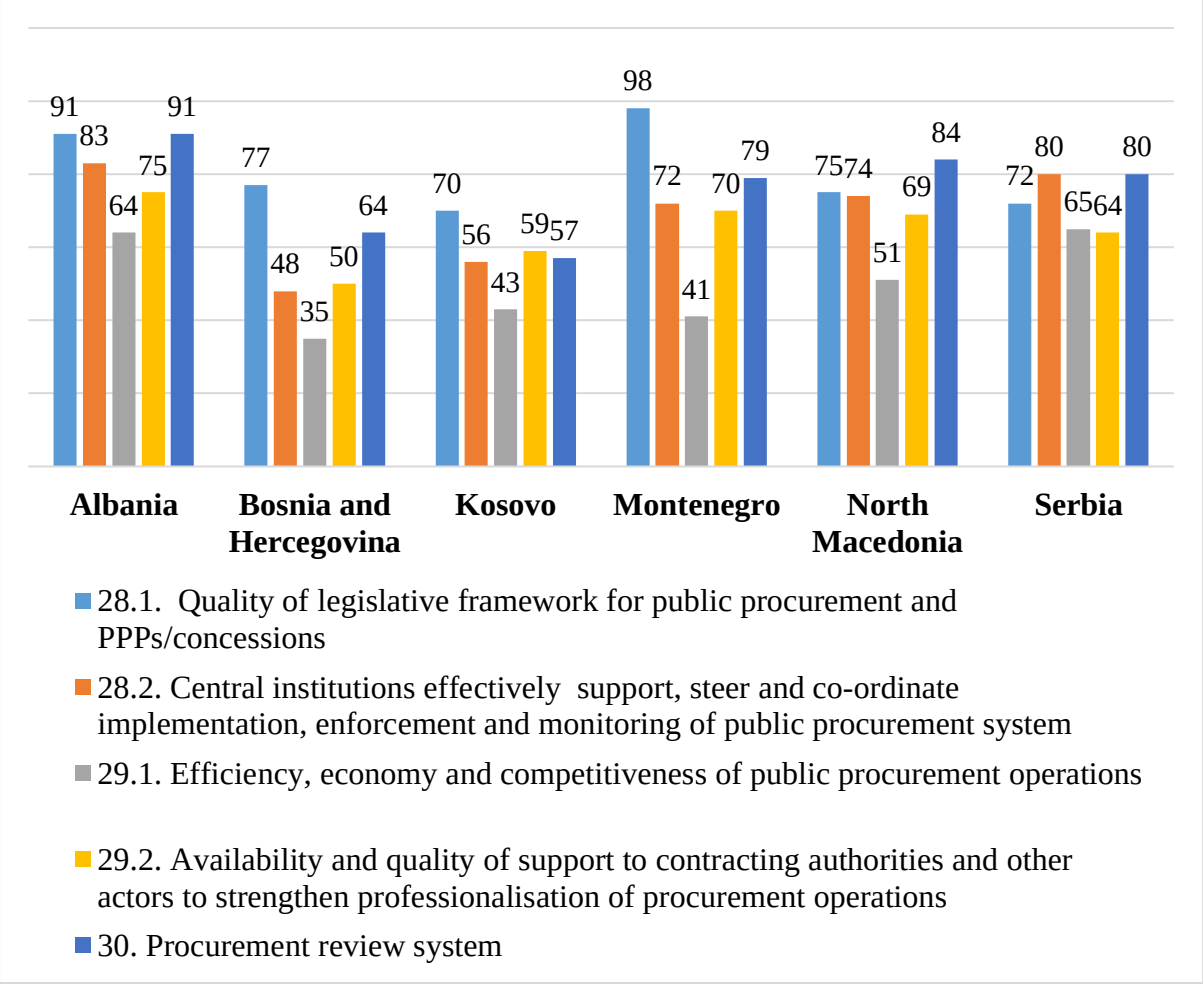
REPUBLIC OF ALBANIA
PUBLIC PROCUREMENT AGENCY

PUBLIC PROCUREMENT SYSTEM INDICATORS

I) INTERNATIONAL EVALUATIONS FOR PUBLIC PROCUREMENT

1(1). In 2025, as in 2024, Albania was ranked first in the SIGMA/OECD Report on public procurement systems in the Western Balkans, being rated with the highest average score (81/100) compared to other countries in the region and also with the highest scores for 5 (five) indicators.

Chart 1



1(2). Another international report of 2025 where public procurement has received maximum ratings, marking an increase compared to previous values, is the World Bank's Public Expenditure and Financial Accountability (PEFA) Final Assessment Report for Albania, for the years 2021, 2022 and 2023.

According to this evaluation report, public procurement in Albania has improved compared to the previous evaluation, being rated (A), from (B+).

Albania has achieved maximum results (A) in all four dimensions of the assessment: Procurement Monitoring, Procurement Methods, Public Access to Procurement Information, and Procurement Complaints Management.

Table 1

Indicator/Dimension	Previous assessment PEFA	Current PEFA assessment
PI-24. Public Procurement	B+	**A**
24.1. Procurement Monitoring	**A**	**A**
24.2. Procurement Methods	B	**A**
24.3. Public access to procurement information	**A**	**A**
24.4. Procurement complaints management	B	**A**

1(3). Also, an international assessment reflecting Albania's progress in the field of public procurement in relation to countries in the region and the European Union is the "OpenTender.EU" portal.

This portal, which is managed by the Institute for Government Transparency, a non-profit organization based in Budapest, Hungary, collects and publishes data from: 27 European Union (EU) Member States, EU Institutions and Georgia, Iceland, Albania, North Macedonia, Norway, Serbia, Switzerland and the United Kingdom. It is worth noting that Albania is included for the first time this year in this Portal.

The data on which this assessment is based comes from Tenders Electronic Daily (TED) and national procurement portals.

“Opentender.EU” assesses the quality of public procurement processes using two macro-indicators: Integrity and Transparency.

This assessment shows that in both indicators Albania is higher than some of the EU member states.

Integrity Indicator

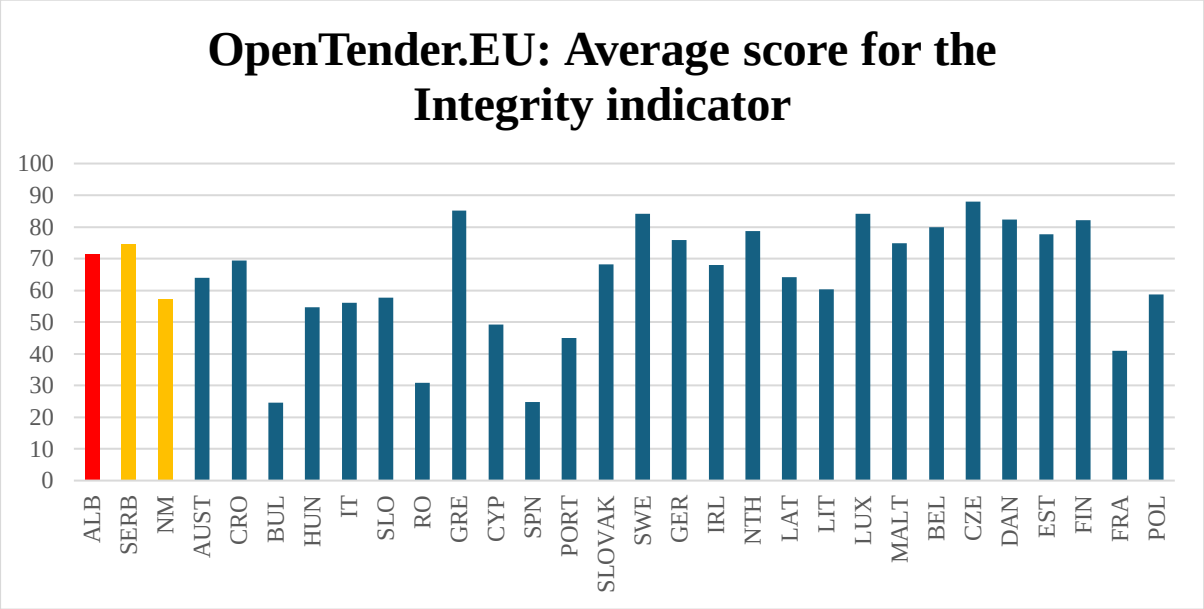
The Integrity Macro-Indicator is designed to identify “red flags” that may suggest a lack of competition or possible favoritism.

Transparency Indicator

The Transparency Macro-Indicator focuses on the availability and completeness of information. It ensures that the public and oversight bodies have access to the data needed to monitor how money is spent.

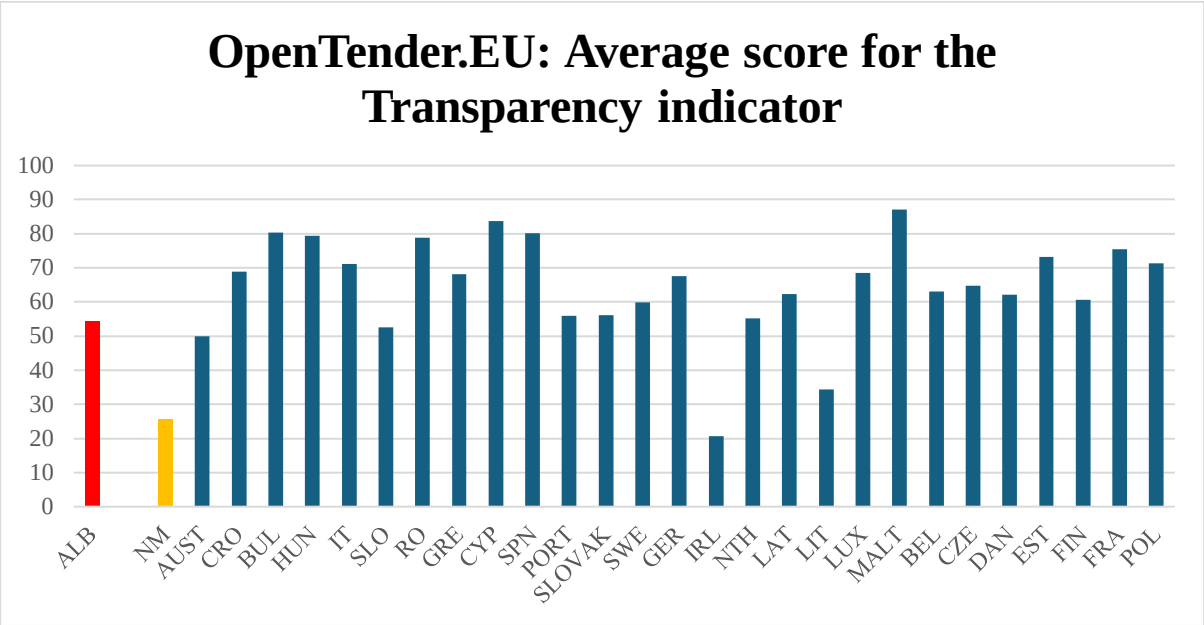
Comparatively, below are the graphs for the average scores of Albania, Serbia, North Macedonia and EU member states, regarding the macro-indicators of Integrity and Transparency:

Chart 2



As reflected in the graph above, Albania has scored **71.41 points in the integrity statistics**, ranking higher than 16 EU countries, such as Austria, Bulgaria, Hungary, Romania, Cyprus, Spain, Slovakia, Portugal, Latvia, Lithuania, Slovenia, Croatia, Poland, Italy, France and Ireland.

Chart 3



[1]

On the other hand, regarding transparency, as reflected in the graph above, Albania has scored **54.5 points**. Thus, being equal in score with 3 EU countries such as Portugal, Slovakia and the Netherlands, and being rated higher than 4 EU countries, such as Austria, Slovenia, Ireland, and Lithuania, or countries in the region such as North Macedonia.

II).INTERNAL INDICATORS RESULTS OVER THE YEARS

2(1). Average of Submitted Bids

After promoting the use of competitive procedures, another important indicator of the public procurement system is the average of the bids submitted in the procurement procedures. The higher the average of the bids, the higher the competition in the public procurement procedures. In this regard, continuous work has been done to encourage the participation of economic operators (also through continuous recommendations for open criteria) in the procurement procedures and this indicator has been increasing since 2019.

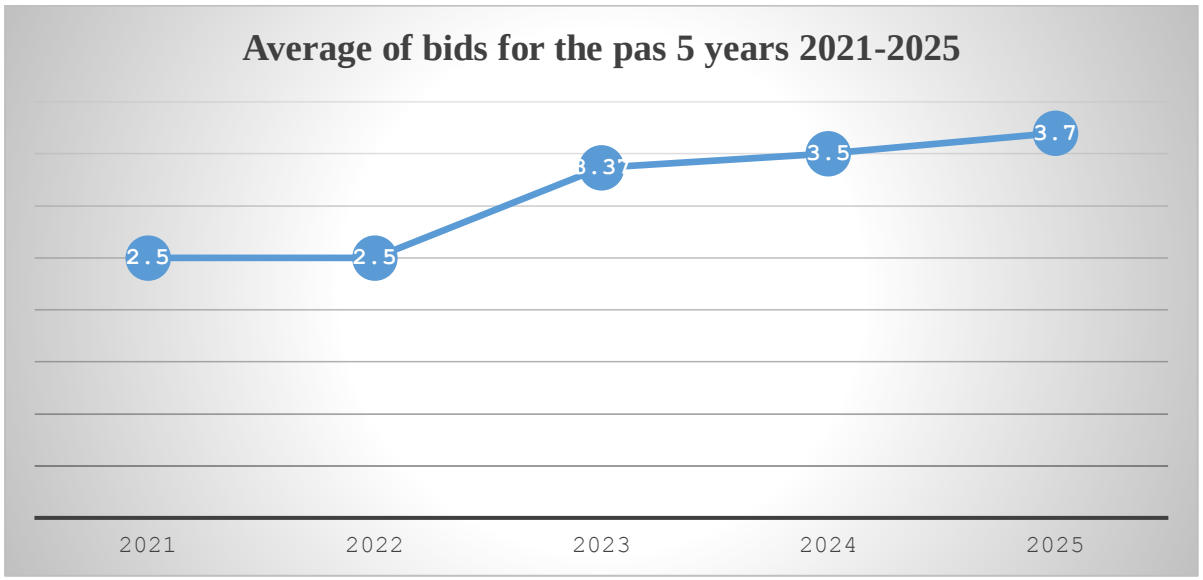
[1]As for Serbia, OpenTender.EU did not reflect data regarding this Indicator.

Specifically, the average number of bids submitted has increased from 2.37 in 2019 to 3.7 in 2025. It is worth noting that, for 2025, in public works procedures, which constitute the largest part of the total limit fund (44.3%), the average number of bids is 5.9 bidders per procedure.

Specifically, despite the fact that the average of total bids in 2025 is 3.7, it is noted that the highest average of bids was in the "Work" procurement procedure with 5.9 bids submitted, followed by "Services" type procedures with 3.8 bids submitted on average, and the lowest number of bids submitted was in the "Goods" procurement procedures with 3 bids.

In total, in 2025 we have a slight increase in the average number of bids submitted compared to 2024 from 3.5 to 3.7.

Chart 4



2(2). Savings achieved from the conduct of Procurement Procedures

Another indicator of the electronic procurement system is the savings achieved as the difference between the limit fund and the published awarded fund. This savings has been increasing at levels that indicate real competition between economic operators in the market.

- **Saved Fund 2009-2025**

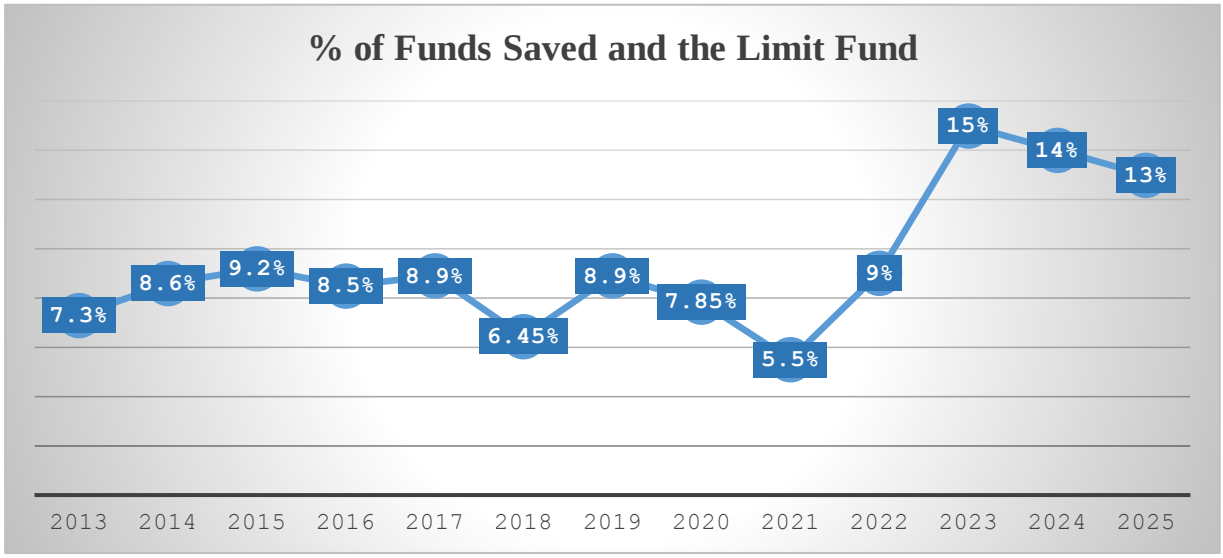
Table 2

YEAR	Saved Fund (ALL)

2009	8,927,581,178
2010	3,237,475,002
2011	13,034,793,132
2012	4,169,212,951
2013	3,477,808,851
2014	3,851,800,021
2015	6,609,512,158
2016	8,197,239,539
2017	8,237,304,071
2018	6,371,536,376
2019	7,894,115,388
2020	13,093,770,033
2021	10,781,993,256
2022	11,290,275,257
2023	20,276,272,443
2024	27,434,198,735
2025	17,022,924,183

Specifically, the graph below provides information regarding the saved fund expressed in lek from 2009-2025:

Chart 5

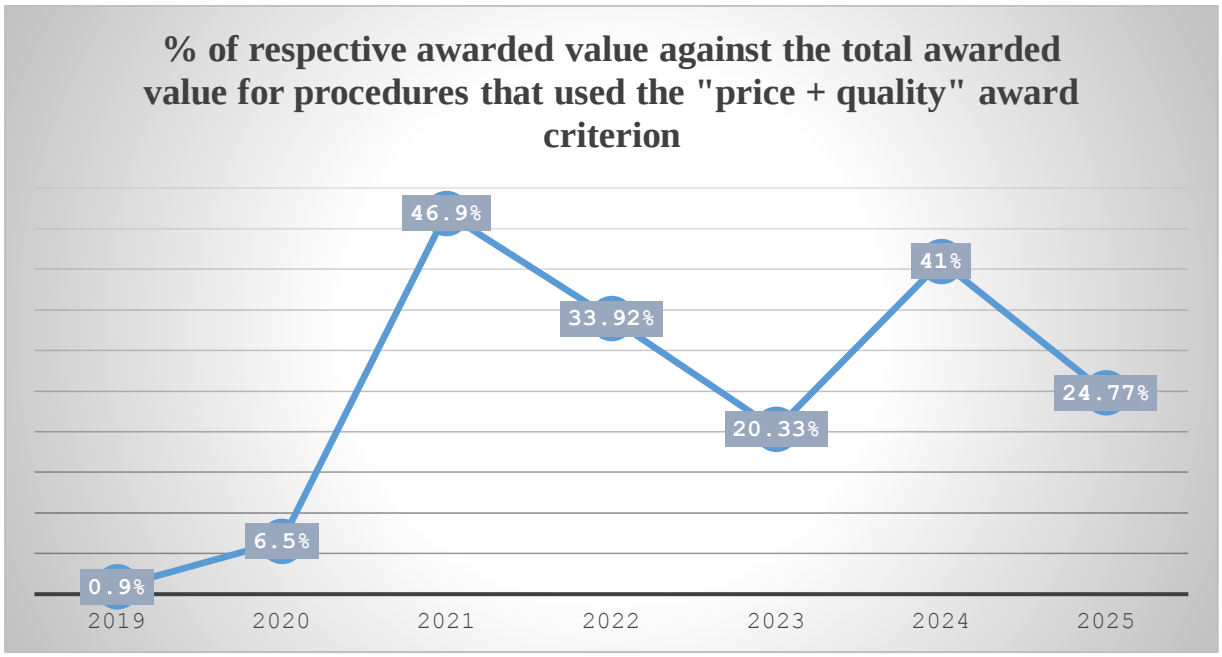


2(3). Use of the Most Economically Advantageous Tender / Criteria provided by law for the evaluation of the winning bid for procedures finalized with winner notice

The PPA analyzes the use of evaluation criteria, defining as the basic criterion the "economically advantageous tender", which can be identified based on price (lowest price) or cost (based on the price-quality ratio).

The use of this evaluation criterion, which is based on the price/quality ratio (MEAT), has increased from 0.9% of the total value awarded in 2019 to 24.77% of the total value awarded in 2025. There was a higher increase during 2021-2022, as this evaluation criterion was used in all reconstruction procedures. The trend of using MEAT has been continuously assessed by the EC Progress Reports as an evaluation method that not only stimulates the lowest price, but also gives importance to the quality implementation of a contract. Specifically, the comparative data since 2019 are presented as follows:

Chart 6



2(4). Use of negotiated procedures without prior publication of a contract notice

This procurement procedure is carried out by electronic means in accordance with Article 17 of Law 162/2020 and Council Decision No. 384, dated 30.06.2021 “On the form of communication in public procurement procedures”. The use of this type of procedure in previous years was considered a concern

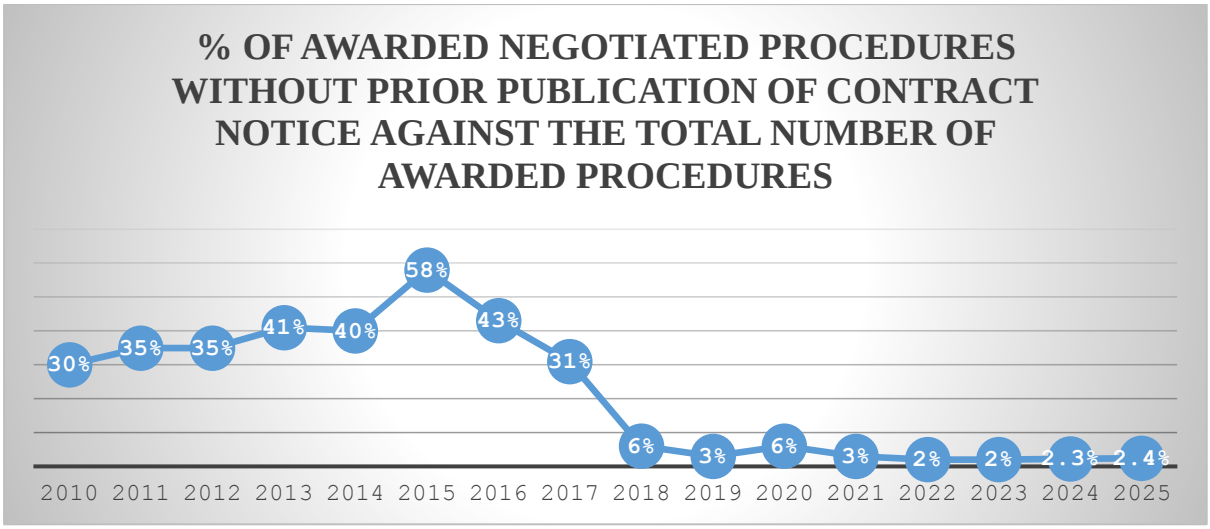
by the European Commission in the Progress Reports, due to its widespread use, and in the Progress Reports of recent years, the reduction in the number of negotiated procedures without publication has been assessed as an achievement in improving the public procurement system.

Specifically, the number of these procedures suffered a significant decrease, from 30% of the total number of procedures concluded with a winner during 2010, to 2.4% of the total number of procedures concluded with a winner during 2025.

Specifically, as it results from EPS data, the total number of procurement procedures with negotiation without prior publication of a contract notice, awarded during 2025 is 105 or 2.4%, of the total number of procedures concluded with a winner (procedure above the threshold of low value procedures + negotiation without publication).

From the analysis in the historical context of data on the number of negotiated procedures without prior publication of a notice, it results that this number for the last 5 years (2021-2025) has decreased drastically compared to the previous period since 2010.

Chart 7



2(5). Use of Framework Agreements

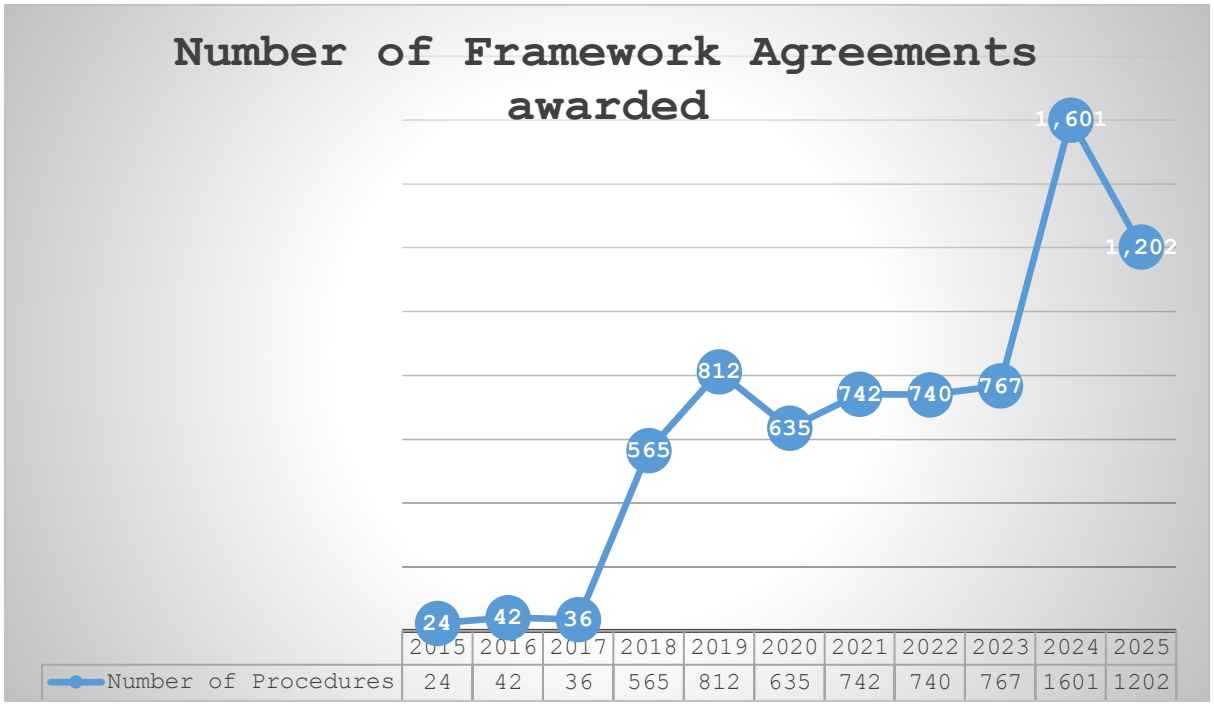
In recent years, the use of Framework Agreements has been stimulated as an important instrument for meeting the ongoing needs of contracting authorities through transparent and competitive procedures, and in particular in eliminating negotiated procedures without prior publication. This fact has been

continuously assessed in the European Commission's Progress Reports since 2019 onwards. This increase in the number is an indicator of the increased awareness of contracting authorities to plan better and for a longer period their needs for different products.

The use of Framework Agreements for the last 5 years (2021-2025) has increased significantly, increasing the performance of the entire public procurement system. Also, the increase is due to the use of the procurement tool now in a centralized manner, as a result of the creation and functioning of the Centralized Purchasing Operator.

Specifically, the data over the years is presented as follows:

Chart 8



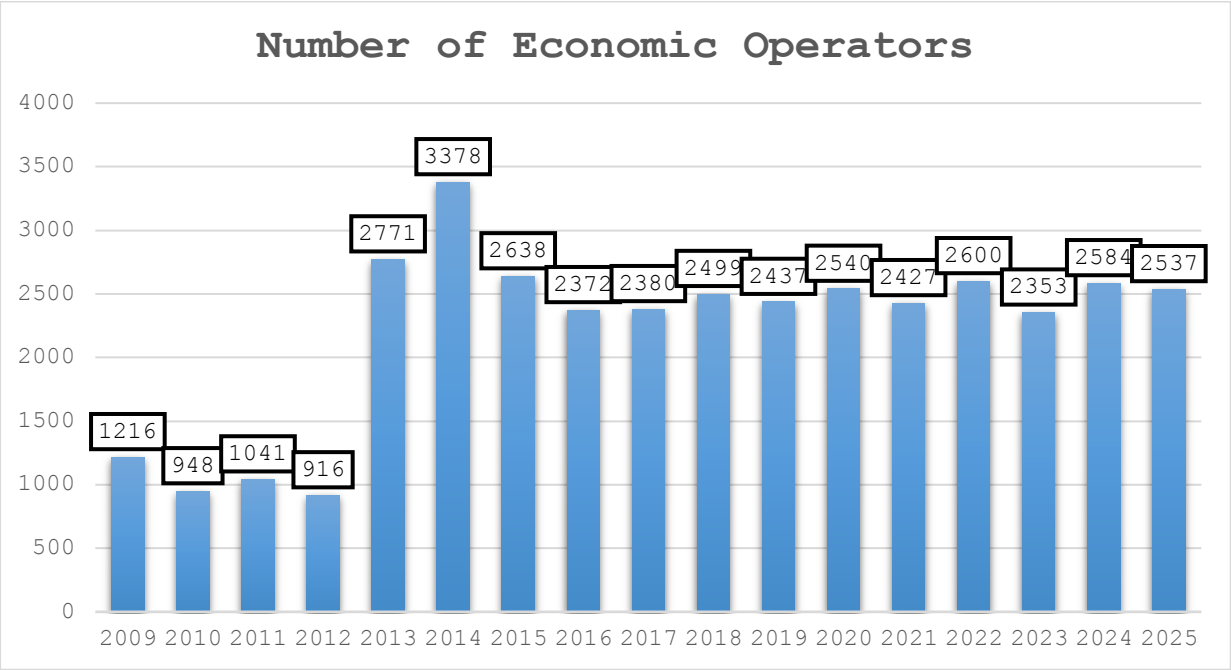
	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025
Number of Procedures	24	42	36	565	812	635	742	740	767	1601	1202

2(6). Information regarding economic operators who have been declared winners in public procurement procedures during the years 2009-2025

In this section, we have reflected the number of economic operators that have been declared winners in public procurement procedures over the years.

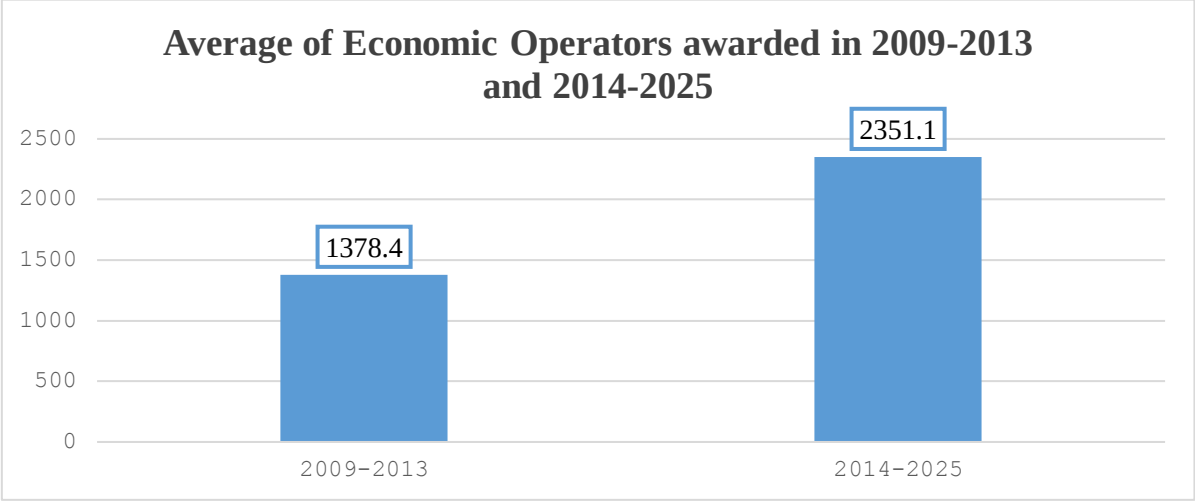
The graph below provides information regarding the total number of Economic Operators that have been declared winners in public procurement procedures in the years 2009-2025.

Chart 9



The graph below provides information regarding the average number of winning economic operators per year, according to the 2009-2023 and 2014-2025 bands. In the 2009-2023 bands, the average number of winning economic operators per year is 1378.4, while in the 2014-2025 band it is 2351.1.

Chart 10



2(7). Statistics related to Small and Medium Enterprises

Over the last two years, in collaboration with the General Directorate of Taxes, we have extracted information regarding procurement procedures won by small and medium-sized enterprises (SMEs).

In the table below, we have summarized the number of procurement procedures won by small and medium-sized enterprises during 2024 and 2025, compared to the total number of procedures awarded. As can be seen from the table, small and medium-sized enterprises won 95.4% of the procedures in 2025 and 95.2% of the procedures in 2024.

Table 3

Procedures Won to SMEs to Total Awarded Procedures				
	2024		**2025**	
EO SME/ GEO SME	4,575	94.6%	4,002	93.3%
GEO SME/Other	28	0.6%	92	2.1%
Other	233	4.8%	197	4.6%
Total Procedures Awarded	**4,836**	**100.0%**	**4,291**	**100%**

2(8). Data on the representation of women in economic operators that have participated in public procurement procedures

For the first time in 2025, as a result of the mutual exchange of information and cooperation between the PPA and the Central Bank, information regarding the gender of owners/shareholders of economic operators, where a portion of the shares are owned by women, was prepared.

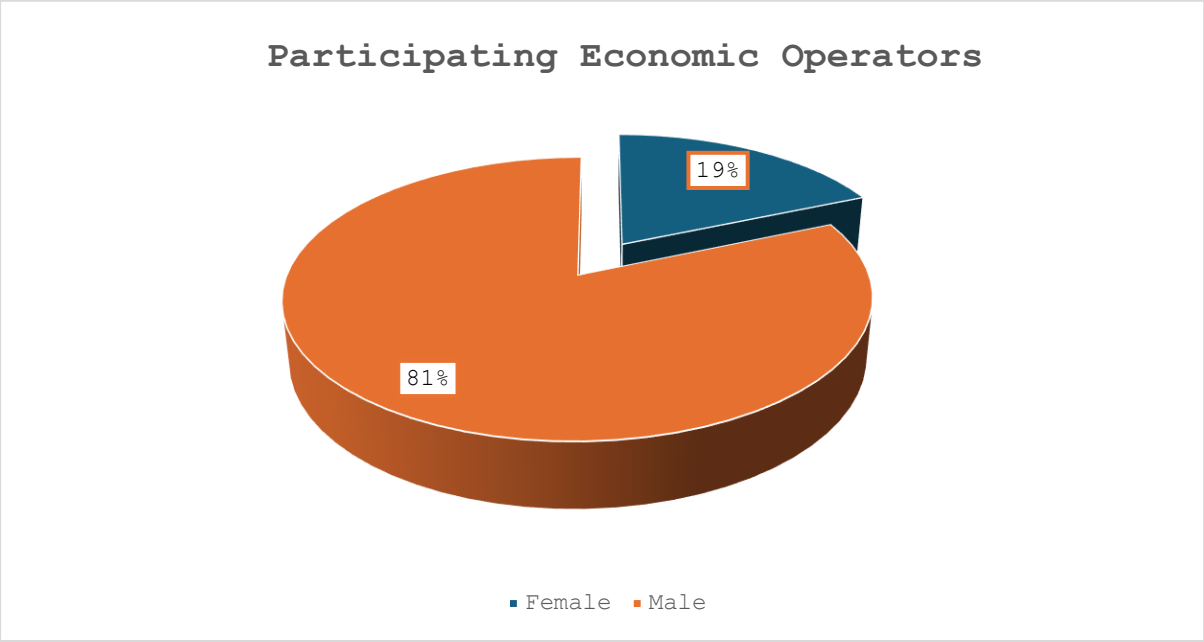
As a result, it was found that out of 1,500 domestic economic operators participating in total, whether in the position of sole operator, subcontractor, groupings of operators or as a supporter in the capacity of other entities, women own shares in 279 economic operators.

Expressed in percentage, it is found that women own shares in 19% of the total number of participating economic operators during 2025.

Table 4

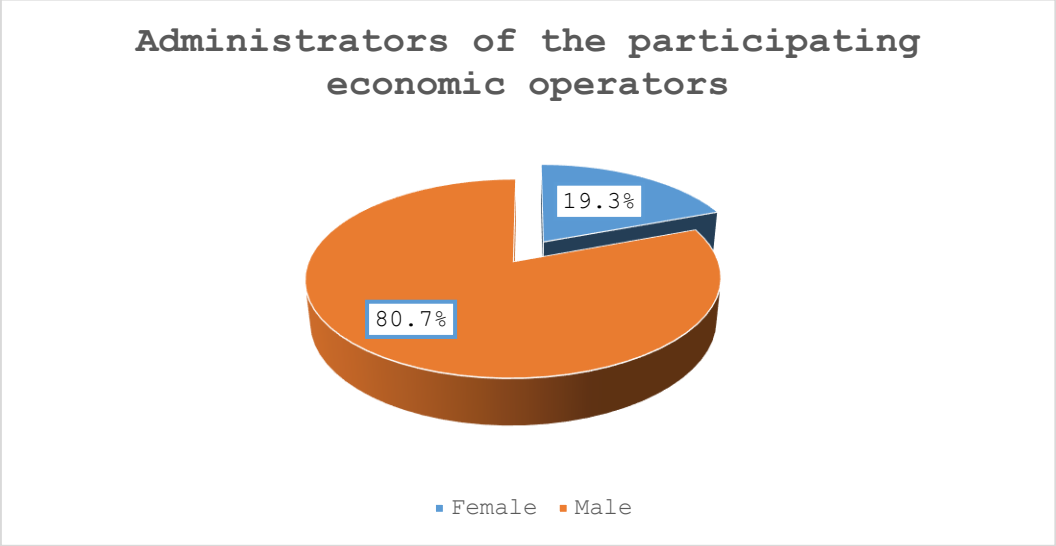
Gender of the Owner of the Participating Economic Operator		% of female and male shareholders in economic operators
Female	279	19%
Male	1,221	81%
TOTAL	**1,500**	**100%**

Chart 11



Regarding Administrators, women account for 19.3%, specifically 290 administrators out of 1,500 total participating economic operators.

Chart 12



2(9). Professionalization

During 2025, the professionalization scheme in public procurement was launched for the first time. The PPA, in continuous cooperation with ASPA, coordinated the organization of training and testing of responsible persons of Contracting Authorities, with the aim of guaranteeing the necessary capacities for public procurement.

This process will continue until the end of the 2-year transitional period, end of August 2026, where all procurement officers must undergo relevant testing for certification purposes.

Specifically, during the period 2025-2026 we have a total of 777 certified persons (including PPA employees -40 certified and PPC -19 certified).

Table 5

Test date	No. of participants	No. of Certified
February 8, 2025	44	40
March 27, 2025	186	102
June 25, 2025	163	91
September 25, 2025	168	107
December 2, 2025	153	100
February 19, 2026	471	278
PPA		40
PPC		19
TOTAL	**1085**	**777**